

INTERSTATE COMMISSION FOR ADULT OFFENDER SUPERVISION

2019 APPROVED RULE AMENDMENTS

San Diego, CA October 9, 2019

Effective: April 1, 2020

2019 Rule Proposal Summary

Rule(s)	Proposed	Proposal Description/Justification	RC review	RC	ICOTS	PASS/
	by		Complete?	Recommend?	Change?	FAIL
ByLawArt2Sect2	Executive	Add NCJA as ex-officio member	N/A	N/A	N/A	PASSED
1.101-Revise Definition of	Midwest	Require additional documentation validation for	Yes	Yes	Yes	PASSED
'Abscond' &		reporting absconders			\$2,850	50-1
4.109 Absconding Violation						
1.101-Revise Definition of	Rules	Addresses various issues identified through regions	Yes	Yes	Yes	PASSED
'Sex Offender' &		and committees with sex offender rules.			\$27,150	48-3
3.101-3 Transfer of		States set the bar higher for interstate sex offenders				
supervision of sex		than for the locally convicted sex offenders when				
offenders; investigation;		conducting transfer investigations as well as when reporting violating behavior;				
additional documents and		The original rule was drafted before internet crimes				
reporting instructions;		became common; and				
3.107 Transfer Request		It should be clarified how someone determines				
		whether or not an offender was registerable in a				
		receiving state when registration in the sending				
		state is not required.				

Rule(s)	Proposed	Proposal Description/Justification	RC review	RC	ICOTS	PASS/
	by		Complete?	Recommend?	Change?	FAIL
1.101-Remove Definition of	Rules	During the 2018 ABM the Commission voted to	Yes	Yes	Yes	Rules 1.101,
'Victim-Sensitive' &		discontinue the use of IVINS and instructed the		Separate vote	\$18,015	3.08,
'Temporary Travel Permit,'		Rules Committee to evaluate the effectiveness of		for proposed	Separate	3.108-1 &
3.108 Victims' right to be		victim notification and recommend rule changes.		new Rule	vote for	4.111- PASSED
heard and comment; 3.108-		The proposed revisions are the result of the Rules		3.110 (Travel	ICOTS	(47-4)
1 Victim Notification <u>&</u>		Committee's efforts to meet this charge.		Permits)	impact	Rule
requests for offender					FAILED	3.110 PASSED
information; 3.110 Travel		Motion: Commissioner D. Crook (VT) moved to discontinue			NO	(45-6)
Permits; 4.111 Returning		the IVINS agreement and instruct the Rules Committee to			CHANGE	ICOTS
Offenders		evaluate victim notification rules and look for other options and solutions needed for this Compact and present it at the			TO ICOTS	Change
*NOTE 3 separate votes for		next Annual Business Meeting. Commissioner P. Treseler				FAILED (7-44)
this proposal		(MA) seconded. Motion carried 42-5				(, , ,
3.101-1 (a) (1) & (a) (2)-	West	Replaces 'deployed by the military' to 'under	Yes	Yes	No	PASSED
Mandatory reporting		orders; "Under orders" applies to a Permanent				51-0
instructions and transfers of		Change of Station				
military, families of military,						
family members employed,						
employment transfer, and						
veterans for medical or						
mental health services						
3.101-1 (a) (5) (A)-	West	Intended to streamline the referral and acceptance	Yes	Yes	No	PASSED
Mandatory reporting		process for VA treatment and decrease any delay				51-0
instructions and transfers of		with an offender obtaining the necessary				
military, families of military,		treatment and/or services				
family members employed,						
employment transfer, and						
veterans for medical or						
mental health services						

Rule(s)	Proposed	Proposal Description/Justification	RC review	RC	ICOTS	PASS/
	by		Complete?	Recommend?	Change?	FAIL
Rule 3.103 (a) -Reporting	West	For offenders qualifying for this rule after a	Yes	Yes	Yes	WITHD
instructions; offender living	(Midwest	revocation proceeding, this proposal requires that		3-2 w/ 1 state	Cost TBD	RAWN
in the receiving state at the	forwarded similar	retaking occurred under the compact rules and		abstaining		
time of sentencing or after	concept)	that a formal authority of a court or paroling		(pre-		Ву
disposition of a violation or	60116661	authority heard the proceeding		comment)		West
revocation proceeding by a				4-1 (post		Region
court, paroling authority or				comment)		10-8-19
other criminal justice						
agency following the						
retaking of the offender						
from the receiving state						
4.106-Progress Reports on	West	Require additional documentation validation for	Yes	Yes	Yes	PASSED
offender compliance and		reporting imposition of sanctions and incentives on			\$4,155	50-1
non–compliance		Progress Reports				
4.111 (a)- Offenders	Midwest	Current language restricts the ability for a receiving	Yes	Yes	No	PASSED
returning to the sending		state to initiate return of an offender with ANY				45-6
state		pending charges, this change would allow for				
		offenders to be returned when new charges are				
		non-violent misdemeanants				
5.101- Discretionary	West	Establishes additional requirements and	Yes	Yes	No	PASSED
retaking by the sending		timeframes for discretionary return and retake of				47-4
state		offenders by the sending state				
5.103 (d)- Offender	West	Clarifies the receiving state's responsibility to serve	Yes	Yes	No	PASSED
behavior requiring retaking		warrants issued by the sending state for retaking.				47-4
		When offenders are not located, the receiving state				
5.402.4 (-) No. 1 :	147	must follow absconder protocol (Rule 4.109-2)		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		FAUED
5.103-1 (a)- Mandatory	West	Establishes a timeframe that a warrant is issued for	Yes	Yes	No	FAILED
retaking for offenders who		an absconder within 15 business days of Violation				24-27
abscond		Report receipt				

Rule 1.101 Definitions

"Abscond" means to be absent from the offender's approved place of residence or and employment; and failing to comply with reporting requirements avoiding supervision.

Rule 4.109-2 Absconding Violation

- (a) If there is reasonable suspicion to believe that an offender has absconded, the receiving state shall attempt to locate the offender. Such activities shall include, but are not limited to:
 - (1) <u>Documenting communication attempts directly to the offender, including dates of</u> each attempt;
 - (2) Conducting a field contact at the last known place of residence;
 - (3) Contacting the last known place of employment, if applicable;
 - (4) Contacting known family members and collateral contacts, which shall include contacts identified in original transfer request.
- (b) If the offender is not located, the receiving state shall submit a violation report pursuant to Rule 4.109(b) (8).

Justification:

Section (a): the term "reason to believe" could be better defined. The revision is more consistent with policy language and legal terminology.

Section (a)(1): identifies a contact that is oftentimes completed but not necessarily reported to the receiving state. This further validates absconder status.

Section (a)(4): the inclusion of "contacts identified in original transfer" identifies another contact that may be overlooked and have been proven successful in locating offender.

Example cases:

ND utilized additional criteria in this proposal on several absconder reports. Results were successful in locating offender and violation report withdrawn by receiving state on offender numbers 707947, 836069, 871880, 720530 (to name a few).

2019_1101_41092MIDWEST

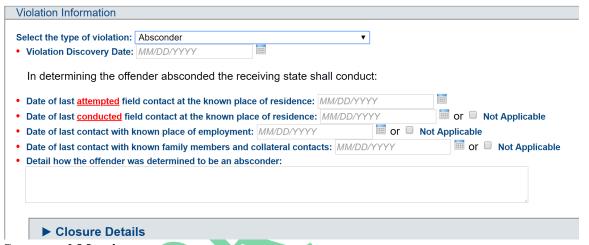
The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

ICOTS impact:

Yes. \$2,850

- Change definition of Absconder in the Add Violation screen
- Change text of Detail how the offender was determined to be an absconder field.



Scope and Metric

In 2018, 8,463 absconders were reported in ICOTS. Currently, 60% of violation reports in ICOTS are reports of absconders.

Region/Committee action:

Midwest Region Jan 2019: Motion to forward an amendment to Rules 1.101 definition of "abscond" and Rule 4.109-2 to the Rules Committee made by Commissioner D. Matson (IL), seconded by Commissioner S. Andrews (OH). Motion approved unanimously.

Rules Committee Feb 2019: Commissioner R. Maccarone (NY) moved to forward and recommend the approval of proposal to Rule 1.101 & 4.109-2 submitted by the Midwest Region. Commissioner J. Lopez (WI) seconded. Motion passed.

Rules Committee July 2019: Motion to add 'documenting' to 4.109-1 (a)(1) and forward for commission vote made by Commissioner B. Burks (TX), seconded by R. Maccarone (NY). Motion carried. *Per legal counsel, this change is considered 'stylistic' in nature and does not require approval from the Midwest Region.*

2019_1101_41092MIDWEST

October 9, 2019 ABM San Diego: Motion to adopt proposal for Rules 1.101 (definition of 'abscond') and Rule 4.109-2; with revision to ICOTS as noted made by Commissioner D. Clark (SD), seconded by Commissioner A. Vorachek. Motion carried 50-1.

Effective date:

April 1, 2020



Page 3 of 3

Rule 1.101 Definitions

"Sex offender" means an adult placed under, or made subject to, supervision as the result of the commission of a criminal offense and released to the community under the jurisdiction of courts, paroling authorities, corrections, or other criminal justice agencies, and who is registered or required to register as a sex offender either in the sending or receiving state or is under sex offender terms and conditions in the sending state and who is required to request transfer of supervision under the provisions of the Interstate Compact for Adult Offender Supervision.

Rule 3.101-3 Transfer of supervision of sex offenders: eligibility and reporting instructions, investigation, and supervision

- (a) Eligibility for Transfer-At the discretion of the sending state a sex offender shall be eligible for transfer to a receiving state under the Compact rules. A sex offender shall not be allowed to leave the sending state until the sending state's request for transfer of supervision has been approved, or reporting instructions have been issued, by the receiving state. In addition to the other provisions of Chapter 3 of these rules, the following criteria will apply.
- (b) Application for Transfer <u>and Investigation</u>. In addition to the information required in an application for transfer pursuant to Rule 3.107, in an application for transfer of supervision of a sex offender the sending state shall provide the following information, if available, to assist the receiving state in <u>the investigation of the transfer request of a sex offender supervising the offender:</u>
 - (1) (1) All assessment information completed by the sending state; including sex offender specific assessments;
 - (2) social history;
 - (3) information relevant to the sex offender's criminal sexual behavior;
 - (4) law enforcement report that provides specific details of sex offense;
 - (5) (2) victim information if distribution is not prohibited by law
 - (A) the name, sex, age and relationship to the offender;
 - (B) the statement of the victim or victim's representative; and
 - (6) (3) the sending state's current or recommended supervision and treatment plan.
- (c) Additional documents necessary for supervision in the receiving state, such as a law enforcement report regarding the offender's prior sex offense(s), sending state's risk and needs score, or case plan may be requested from the sending state following acceptance of the offender. If available, the sending state shall provide the documents within 30 calendar days from the date of the request unless distribution is prohibited by law.

2019_1101_3101-3_3107RULES

- (d) A sending state shall provide the following for reporting instructions requests submitted pursuant to this section:
 - (1) A narrative description of the instant offense in sufficient detail to describe the circumstances, type and severity of offense and whether the charge was reduced at the time of imposition of sentence;
 - (2) Conditions of supervision;
 - (3) Any orders restricting the offender's contact with victims or any other person; and
 - (4) <u>Victim information to include the name, sex, age and relationship to the offender, if available and if distribution is not prohibited by law.</u>
- (e) No travel permit shall be granted by the sending state until reporting instructions are issued by the receiving state; except as provided in Rule 3.102 (c).
- (f) Reporting instructions for sex offenders <u>living in the receiving state at the time of sentencing, transfers of military members, families of military members, employment transfer of the offender or family member, or veterans for medical or mental health services Rules 3.101-1 & 3.103 and 3.106 apply to the transfer of sex offenders, as defined by the compact, except for the following:</u>
 - (1) The receiving state shall have issue reporting instructions no later than 5 business days following the receipt of such a request from the sending state unless similar sex offenders sentenced in the receiving state would not be permitted to live at the proposed residence. to review the proposed residence to ensure compliance with local policies or laws prior to issuing reporting instructions.
 - (2) If the proposed residence is invalid due to existing state law or policy, review the proposed residence, to ensure compliance with local policies or laws prior to issuing reporting instructions.
 - (3) No travel permit shall be granted by the sending state until reporting instructions are issued by the receiving state; except for Rule 3.102 (c).
- (g) <u>Expedited reporting instructions for sex offenders</u> Rule 3.106 applies to the transfer of sex offenders, as defined by the compact; except, the receiving state shall provide a response to the sending state no later than 5 business days following receipt of such a request.

Rule 3.107 Transfer request

- (a) A transfer request for an offender shall be transmitted through the electronic information system authorized by the commission and shall contain:
 - (1) A narrative description of the instant offense in sufficient detail to describe the circumstances, type and severity of offense and whether the charge has been was reduced at the time of imposition of sentence;
 - (2) photograph of offender;
 - (3) conditions of supervision;
 - (4) any orders restricting the offender's contact with victims or any other person;
 - (5) any known orders protecting the offender from contact with any other person;
 - (6) information as to whether the offender is subject to sex offender registry requirements in the sending state along with supportive documentation;
 - (7) pre-sentence investigation report, unless distribution is prohibited by law or it does not exist;
 - (8) information as to whether the offender has a known gang affiliation, and the gang with which the offender is known to be affiliated;
 - (9) supervision history, if the offender has been on supervision for more than 30 calendar days at the time the transfer request is submitted;
 - (10) information relating to any court-ordered financial obligations, including but not limited to, fines, court costs, restitution, and family support; the balance that is owed by the offender on each; and the address of the office to which payment must be made.
 - (11) summary of prison discipline and mental health history during the last 2 years, if available, unless distribution is prohibited by law.
- (b) A copy of the signed Offender Application for Interstate Compact Transfer shall be attached to the transfer request.
- (c) Additional documents necessary for supervision in the receiving state, such as the Judgment and Commitment, may be requested from the sending state following acceptance of the offender. If available, the sending state shall provide the documents within 30 calendar days from the date of the request unless distribution is prohibited by law. The sending state shall provide the documents within no more than 30 calendar days from the date of the request, unless distribution is prohibited by law or a document does not exist.

Justification:

Rule 1.101-Definition of "Sex Offender": The current definition is often misinterpreted. It is not clear whose responsibility it is to determine registration in the receiving state; often offenders are allowed to proceed if they were living in the receiving state at the time of sentencing and not required to register in the sending state. The receiving state would still be able to impose registration requirements and sex offender conditions (Rule 4.101).

Page 3 of 5

2019_1101_3101-3_3107RULES

Rule 3.101-3-(b): Clarify this section is applicable to information to be provided for the investigation of a transfer request for a sex offender, remove undefined and vague terms and move requests for documents that may be needed to supervision to new section (c)

- (c): Breaks out documentation that may be needed to supervision consistent with Rule 3.107 versus an investigation to ensure investigation is not delayed.
- (d): Require relevant information related to the offender's crime, conditions, restrictions and victim information when reporting instructions are requested.
- (e): Consistent with current rule, no travel permits are allowed for sex offenders without reporting instructions.
- (f): Clarify that the 5 days to respond to a request for reporting instructions for sex offenders who meet mandatory criteria for transfer is for the receiving state to review the proposed residence. The new language ensures that denials of reporting instructions are only transmitted when the receiving state documents that a similar sex offender convicted in the receiving state would not be permitted to live at that residence. This will assist an offender in coming up with a new plan for a resubmittal.
- (g): Clarify that Rule 3.106 applies to sex offenders except that the receiving state has 5 days to respond to a request for reporting instructions.

Rule 3.107 (a)(1)-Grammatical change

Rule 3.107 (c)-Make language consistent with new language as proposed to Rule 3.101-3.

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

Title change for Rule 3.101-1: Mandatory reporting instructions and transfers of military <u>members</u>, families of military <u>members</u>, <u>employment transfer of the offender or</u> family member, <u>semployed</u>, <u>employment transfer and or</u> veterans for medical or mental health services

ICOTS impact:

Yes. \$27,150

- Remove Receiving State Sex offender screen from RI Reply and TREQ
- Alter definition of Sex Offender on other screens in ICOTS to be SENSTA only.
- Alter definition of Sex Offender on PDFs to be SENSTA only.

2019_1101_3101-3_3107RULES

Scope and Metric

As of April 24, 2019, 'sex offenders' (as currently defined) make up 9,160 (or 8%) of all compact offenders under active supervision in the receiving state.

As of July 8, 2019 there are 10,572 active cases in which the offender is a registered sex offender in either just the sending state or both the sending and receiving states (as currently defined.) There are currently 16 active compact cases in which the offender is a registered sex offender in the receiving state, but not in the sending state.

Region/Committee action:

Rules Committee October 2018: Motion to recommend adoption of revised definition of 'sex offender' at the 2019 ABM made by Commissioner D. Littler, seconded by Commissioner B. Burks. Motion approved.

Rules Committee April 2019: Motion to include modification to Rule 3.107 (c) as part of the sex offender proposal to be presented at the 2019 ABM for commission vote made by J. Lopez, seconded by D. Littler. A friendly amendment to include a grammatical change to Rule 3.107 (a)(1) was offered and approved. Motion carried.

Rule Committee April 2019: Motion to finalize proposal and recommend adoption of revised definition of 'sex offender' under Rule 1.101, Rule 3.101-3 and 3.107 in regards to the transfer processes for sex offenders made by D. Littler, seconded by C. Moore. Motion carried.

Rules Committee July 2019: Motion to forward proposal to Rules 1.101 definition of sex offender, 3.101-3 and 3.107 made by GA, seconded by WI. Motion carried with Texas abstaining from the vote.

October 9, 2019 ABM San Diego: Motion to adopt proposal for Rules 1.101 (definition of 'sex offender'), Rule 3.101-3 and Rule 3.107; with revision to ICOTS as noted made by Commissioner D. Clark (SD), seconded by Commissioner G. Roberge. Motion carried 48-3.

Effective date:

April 1, 2020

Page 5 of 5

Rule 1.101 Definitions

"Temporary travel permit" means, for the purposes of Rule 3.108 (b), the written permission granted to an offender, whose supervision has been designated a "victim-sensitive" matter, to travel outside the supervising state for more than 24 hours but no more than 31 calendar days. A temporary travel permit shall include a starting and ending date for travel.

"Victim-sensitive" means a designation made by the sending state in accordance with its definition of "crime victim" under the statutes governing the rights of crime victims in the sending state. The receiving state shall give notice of offender's movement to the sending state as specified in Rules 3.108 and 3.108-1.

Rule 3.108-1 Victims' right to be heard and comment

(a) When an offender submits a request to transfer to a receiving state or a subsequent receiving state, or to return to a sending state, the victim notification authority in the sending state shall, at the time of notification to the victim as required in Rule 3.108 (a), inform victims of the offender of their right to be heard and comment. Victims of the offender have the right to be heard regarding their concerns relating to the transfer request for their safety and family members' safety. Victims have the right to contact the sending state's interstate compact office at any time by telephone, telefax, or conventional or electronic mail regarding their concerns relating to the transfer request for their safety and family members' safety. The victim notification authority in the sending state shall provide victims of the offender with information regarding how to respond and be heard if the victim chooses.

(b)

- (1) Victims shall have 15 business days from receipt of notice required in Rule 3.108-1-(a) to respond to the sending state. Receipt of notice shall be presumed to have occurred by the 5th business day following its sending.
- (2) The receiving state shall continue to investigate the transfer request while awaiting response from the victim.
- (c) Upon receipt of the comments from victims of the offender, the sending state shall consider comments regarding their victim related concerns relating to the transfer request for their safety and family members' safety. Victims' comments shall be confidential and shall not be disclosed to the public. The sending state or receiving state may impose special conditions of supervision on the offender to address victim related concerns., if the safety of the offender's victims or family members of victims is deemed to be at risk by the approval of the offender's request for transfer.

(d) The sending state shall respond to the victim no later than 5 business days following receipt of victims' related concerns. comments, indicating how victims' concerns will be addressed when transferring supervision of the offender.

Rule 3.108<u>-1</u> Victim notification <u>and requests for offender</u> information

- (a) Notification to victims upon transfer of offenders- Within 1 business day of the issuance of reporting instructions or acceptance of transfer by the receiving state, the sending state shall initiate notification procedures to victims of the transfer of supervision of the offender in accordance with its own laws to known victims in the sending state, and the receiving state shall initiate notification procedures of the transfer of supervision of the offender in accordance with its own laws to victims in the receiving state.
- (b) The receiving state shall respond to requests for offender information from the sending state no later than the 5th business day following the receipt of the request.
- (c) Notification to victims upon violation by offender or other change in status-
 - (1) The receiving state is responsible for reporting information to the sending state when an offender-
 - (A) Engages in behavior requiring retaking;
 - (B) Changes address;
 - (C) Returns to the sending state where an offender's victim resides;
 - (D) Departs the receiving state under an approved plan of supervision in a subsequent receiving state; or
 - (E) Is issued a temporary travel permit where supervision of the offender has been designated a victim-sensitive matter.
 - (2) Both the sending state and the receiving state shall notify known victims in their respective states of this information in accordance with their own laws or procedures.

Rule 4.111 Offenders returning to the sending state

- (a) For an offender returning to the sending state, the receiving state shall request reporting instructions, unless the offender is under active criminal investigation or is charged with a subsequent criminal offense in the receiving state. The receiving state shall provide the sending state with the reason(s) for the offender's return. The offender shall remain in the receiving state until receipt of reporting instructions.
- (b) If the receiving state rejects the transfer request for an offender who has arrived in the receiving state with approved reporting instructions under Rules 3.101-1, 3.101-3, 3.103 or 3.106, the receiving state shall, upon submitting notice of rejection, submit a request for return reporting instructions within 7 business days, unless 3.104 (b) or (c) applies or if the location of the offender is unknown, conduct activities pursuant to Rule 4.109-2.

- (c) Except as provided in subsection (e), the sending state shall grant the request no later than 2 business days following receipt of the request for reporting instructions from the receiving state. The instructions shall direct the offender to return to the sending state within 15 business days from the date the request was received.
- (d) The receiving state shall provide the offender reporting instructions and determine the offender's intended departure date. If unable to locate the offender to provide the reporting instructions, the receiving state shall conduct activities pursuant to Rule 4.109-2.
- (e) In a victim sensitive case, the sending state shall not provide reporting instructions until the victim notification provisions of Rule 3.108 (b)(1)(C) have been followed.
- (f) The receiving state retains authority to supervise the offender until the offender's directed departure date or issuance of the sending state's warrant. Upon departing, the receiving state shall notify the sending state as required in Rule 4.105 (a) and submit a case closure as required by Rule 4.112 (a)(5). The sending state shall notify the receiving state of the offender's arrival or failure to arrive as required by Rule 4.105 (b) prior to validating the case closure notice.
- (g) If the offender does not return to the sending state as ordered, the sending state shall issue a warrant no later than 10 business days following the offender's failure to appear in the sending state.

Justification:

During the 2018 ABM the Commission voted to discontinue the use of IVINS and instructed the Rules Committee to evaluate the effectiveness of victim notification and recommend rule changes. The proposed revisions are the result of the Rules Committee's efforts to meet this charge.

Motion: Commissioner D. Crook (VT) moved to discontinue the IVINS agreement and instruct the Rules Committee to evaluate victim notification rules and look for other options and solutions needed for this Compact and present it at the next Annual Business Meeting. Commissioner P. Treseler (MA) seconded. Motion carried 42-5

The Rules Committee relied on three key areas in the review of the effectiveness of the current victim related definitions and rules: 1) The 2018 ABM decision to discontinue the use of IVINS 2) The 2018 IVINS Survey Results and 3) How the current rules fit in with the purpose of the Compact, which states, in part:

"It is the purpose of this compact and the Interstate Commission created hereunder, through means of joint and cooperative action among the compacting states: to provide the framework for the promotion of public safety and protect the

rights of victims through the control and regulation of the interstate movement of offenders in the community."

The majority of states surveyed responded that there should be effective communication between the receiving states and sending states but that the sending states are solely responsible for victim notification as prescribed by processes they have established. The compact supports this communication between states by the very nature of our business of tracking offender movement and providing active supervision via the authorized electronic information system known as ICOTS.

Breakdown of proposals and their justifications:

Rules 1.101 Definitions of "Victim sensitive" and "Temporary travel permit": Proposal to strike both definitions because they only occur in subsection (b) of Rule 3.108.

<u>Justification</u>: These definitions only occur in subsection (b) of Rule 3.108 so the recommendation to strike them must be included in the proposal package.

Rule 3.108-1 Victims' right to be heard and comment: Proposal to revise the rule number to 3.108 and minor suggestions to simplify and clean up antiquated language.

<u>Justification:</u> Simplify language and clean up antiquated language such as "telefax."

Rule 3.108 Victim notification: Proposal to revise the rule number to 3.108-1 and add "requests for offender information" to the title. Proposal to strike subsection (b) in its entirety, including any definitions contained solely therein.

<u>Justification</u>: The proposals to strike subsection (b) and the definitions contained therein relies heavily on the facts that victim notification involving compact offenders has been and remains the responsibility of the sending states and that 4 out of 5 of the notifications to the sending states contained in (b) are not necessary since they are governed under separate rules. The receiving state need not know which sending state cases involve a victim since notification of the activities listed are provided in "all" cases under existing rules.

For example, when an offender engages in behavior requiring retaking, notification is made to the sending state under Rule 5.103 and via a violation report in ICOTS; notification to the sending state of changes to the offender's primary address occurs via automated ICOTS email notifications; offenders returning to the sending state is governed under Rule 4.111; offenders departing to a subsequent receiving state is governed under Rule 4.110. Sending states are currently making required victim notifications when any of these activities are received under these existing rules.

Rule 4.111 Offenders Returning to the Sending State: Proposal to strike section (e)

<u>Justification:</u> With the removal of the 'victim sensitive' definition/special status and clarification that the sending state is responsible to manage and provide victim notification, section (e) should be struck.



Page 5 of 8

To be voted separately

New Rule 3.110 Travel Permits

- (a) <u>Notification of travel permits</u> The receiving state shall notify the sending state prior to the issuance of a travel permit for an offender traveling to the sending state.
- (b) This rule does not apply to offenders who are employed or attending treatment or medical appointments in the sending state, provided that the following conditions are met:
 - (1) <u>Travel is limited to what is necessary to report to work and perform the duties of the job or to attend treatment or medical appointments; and</u>
 - (2) The offender shall return to the receiving state immediately upon completion of the appointment or employment.

Rule 3.110 Travel Permits: Proposal to create a new rule that would require the receiving state to notify the sending state of the issuance of a travel permit that allows travel back to the sending state. The notification must be made prior to the issuance of the permit and exceptions are made for border travel similar to exceptions outlined in Rule 3.102 during the transfer investigation.

Justification: This new rule would replace subsection (b) (1) (E) of existing Rule 3.108 and would make this notification stand alone. This proposal is in keeping with the purposes of the compact and with providing effective communication about offender movement between states. If a sending state is notified that their offender is traveling back to their state on a travel permit, the sending state is better equipped to notify any victims associated with the case. This proposal limits the notification to travel permits issued for travel to the sending state only and is not required for known travel for employment or medical appointments; this is not believed to be burdensome on the receiving states.

Effect on other rules, advisory opinions or dispute resolutions:

No

ICOTS impact:

MOTION FAILED (See Below) NO ICOTS Changes will be made for this Rule amendment.

Yes. \$18,015 To be decided by Commission vote (as separate motion at the ABM)

- Remove all references to Victim Sensitive Details from TREQ and RFRI and responses.
- Remove all references to Victim Sensitive Details on other screens in ICOTS.
- Remove all references to Victim Sensitive Details on PDFs.

Scope and Metric

Currently (as of 8-15-2019), there at 15,000 cases marked 'victim sensitive' (21% of active cases) However, states report the indicator is not used consistently as defined in the rules.

Region/Committee action:

Rules Committee April 2019: Motion to remove 'victim sensitive' definition and indicator in ICOTS made by Commissioner C. Moore, seconded by D. Littler. Motion approved (4-1)

Rules Committee April 2019: Motion to forward proposals to Rules 1.101, 3.108, 3.108-1, 3.110 and 4.111 to be presented for adoption as recommended by the Rules Committee made by D. Littler, seconded by C. Moore. Motion approved unanimously.

Rules Committee July 2019: Motion to strike 'known' from 3.108-1 made by B. Burks (TX,) seconded by R. Maccarone (NY.) Motion carried.

Rules Committee Aug 6, 2019:

Motion to present proposal for new Rule 3.110 as a separate vote from the rest of the rule package made by Commissioner B. Burks (TX) and seconded by Commissioner R. Maccarone (NY.) Motion passed.

Motion to withdraw proposal for Rule 3.110 made by Commissioner R. Maccarone (NY), seconded by Commissioner B. Burks (TX.) Motion failed 2 (NY, TX) - 3 (PA, AZ, SD).

Motion to adopt the remaining rule proposal package and recommend for approval at the 2019 Annual Business Meeting made by Commissioner B. Burks (TX). Commissioner D. Littler (AZ) seconded. Motion passed.

Discussion for 3.110 will continue at Aug 19th meeting.

Rules Committee Aug 19, 2019:

Motion to approve and recommend new rule 3.110 as modified (striking 'daily') made by Commissioner R. Maccarone (NY), seconded by Commissioner L. Rosenburg (PA). Motion passed 4 (FL, GA, NY, PA) -3 (AZ, SD, TX)

October 9, 2019 ABM San Diego: Motion to adopt proposal for Rules 1.101 (strike definitions for 'temporary travel permit' & 'victim sensitive') and Rule 3.108, Rule 3.108-1 & 4.110 made by Commissioner D. Clark (SD), seconded by Commissioner S. Sliva. Motion carried 47-4.

October 9, 2019 ABM San Diego: Motion to adopt new Rule 3.110 Travel Permits made by Commissioner D. Clark (SD), seconded by Commissioner D. Littler (AZ). Motion carried 45-6.

October 9, 2019 ABM San Diego: Motion to revise ICOTS to remove 'Victim Sensitive' ICOTS indicator made by Commissioner D. Clark (SD), seconded by Commissioner H. Cooper (KS). Motion failed. 7-44.

Effective date:



2018_31011a1_2 WEST

Proposal to create/amend rules:

Rule 3.101-1 Mandatory reporting instructions and transfers of military, families of military, family members employed, employment transfer, and veterans for medical or mental health services

- (a) At the discretion of the sending state, an offender shall be eligible for transfer of supervision to a receiving state under the compact, and the receiving state shall accept transfer for:
 - (1) *Transfers of military members* An offender who is a member of the military and is under orders in has been deployed by the military to another state, shall be eligible for reporting instructions and transfer of supervision. A copy of the military orders or other proof of deployment for the military member shall be provided at the time of the request.
 - (2) Transfer of offenders who live with family who are members of the military- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and (e)(2) and who lives with a family member who is under orders in has been deployed to another state, shall be eligible for reporting instructions and transfer of supervision, provided that the offender will live with the military member in the receiving state. A copy of the military orders or other proof of deployment for the military member shall be provided at the time of the request.
 - (3) Employment transfer of family member to another state- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and (e)(2) and whose family member, with whom he or she resides, is transferred to another state by their full-time employer, at the direction of the employer and as a condition of maintaining employment, shall be eligible for reporting instructions and transfer of supervision, provided that the offender will live with the family member in the receiving state. Documentation from the current employer noting the requirements shall be provided at the time of the request.
 - (4) Employment transfer of the offender to another state An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and is transferred to another state by their full-time employer, at the direction of the employer and as a condition of maintaining employment shall be eligible for reporting instructions and transfer of

2018_31011a1_2 WEST

supervision. Documentation from the current employer noting the requirements shall be provided at the time of the request.

- (5) Transfers of veterans for medical or mental health services- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and who is a veteran of the United States military services who is eligible to receive health care through the United States Department of Veterans Affairs, Veterans Health Administration and is referred for medical and/or mental health services by the Veterans Health Administration to a regional Veterans Health Administration facility in the receiving state shall be eligible for reporting instructions and transfer of supervision provided:
 - (A) the sending state provides documentation to the receiving state of the medical and/or mental health referral; and
 - (B) the transfer of supervision will be accepted if the offender is approved for care at the receiving state Veterans Health Administration facility.
- (b) The receiving state shall issue reporting instructions no later than 2 business days following receipt of such a request from the sending state.
- (c) If the receiving state rejects the transfer request for an offender who has been granted reporting instructions and has arrived in the receiving state, the receiving state shall initiate the offender's return to the sending state under the requirements of Rule 4.111.
- (d) If the sending state fails to send a completed transfer request by the 15th business day for an offender who has been granted reporting instructions and has arrived in the receiving state, the receiving state may initial the offender's return to the sending state under the requirements of Rule 4.111.

Justification:

Deployed as a term left too much up to interpretation, and in military terms is actually used for combat assignments/temporary stations in a combat zone. "Under orders" applies to a Permanent Change of Station (a more "permanent" assignment to a base in a non-combat situation) and more clearly delineates that it is based upon where the military has stationed them and not that they were necessarily deployed from a sending state to a receiving state.

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

2018_31011a1_2 WEST

ICOTS impact:

None.

Scope and Metric

In 2018, 29 compact transfers were submitted under reason 'Military Member' of which 24 were accepted by the states. In 2018, 125 compact transfers were submitted under reason 'Family of Military Member' of which 108 were accepted by the states.

Region/Committee action:

West Region October 2018: Commissioner S. Arruti (NV) asked all region chairs whether states around the country encountered issues with interpreting Rule 3.101-1 in particular the definition of deployed and stationed. No states have reported any issues with the interpretation of this part of Rule. An East Region state suggested proceeding with a rule change because *deployed* and *stationed* have different meanings.

Commissioner D. Littler (AZ) suggested creating a new definition of *deployed* instead of making changes to Rule 3.101-1.

Commissioner J. Hudspeth (UT) suggested using language *under orders* instead of *deployed* or *stationed*.

Commissioner D. Littler (AZ) moved to amend Rule 3.101-1 to replace <u>deployed</u> with <u>under orders</u> and to make the other rules consistent with new language. Commissioner C. Gordon (MT) seconded. Motion passed.

Rules Committee Jan 2019: Commissioner D. Littler (AZ) moved to forward the West's proposal to Rule 3.101-1(a)(1) & (2) to the Commission for comment and to recommend for Commission adoption. Commissioner B. Burks (TX) seconded. Motion passed

October 9, 2019 ABM San Diego: Motion to approve revision to Rule 3.101-1 (a)(1) & (a)(2) made by Commissioner D. Clark (SD), seconded by Commissioner D. Littler (AZ). Motion carried 51-0.

Effective date:

April 1, 2020

Page 3 of 3

Rule 3.101-1 Mandatory reporting instructions and transfers of military, families of military, family members employed, employment transfer, and veterans for medical or mental health services

- (a) At the discretion of the sending state, an offender shall be eligible for transfer of supervision to a receiving state under the compact, and the receiving state shall accept transfer for:
 - (1) *Transfers of military members* An offender who is a member of the military and has been deployed by the military to another state, shall be eligible for reporting instructions and transfer of supervision. A copy of the military orders or other proof of deployment for the military member shall be provided at the time of the request.
 - (2) Transfer of offenders who live with family who are members of the military- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and (e)(2) and who lives with a family member who has been deployed to another state, shall be eligible for reporting instructions and transfer of supervision, provided that the offender will live with the military member in the receiving state. A copy of the military orders or other proof of deployment for the military member shall be provided at the time of the request.
 - (3) Employment transfer of family member to another state- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and (e)(2) and whose family member, with whom he or she resides, is transferred to another state by their full-time employer, at the direction of the employer and as a condition of maintaining employment, shall be eligible for reporting instructions and transfer of supervision, provided that the offender will live with the family member in the receiving state. Documentation from the current employer noting the requirements shall be provided at the time of the request.
 - (4) Employment transfer of the offender to another state An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and is transferred to another state by their full-time employer, at the direction of the employer and as a condition of maintaining employment shall be eligible for reporting instructions and transfer of supervision. Documentation from the current employer noting the requirements shall be provided at the time of the request.

2018_31011WEST

- (5) Transfers of veterans for medical or mental health services- An offender who meets the criteria specified in Rules 3.101 (a), (b), & (c) and who is a veteran of the United States military services who is eligible to receive health care through the United States Department of Veterans Affairs, Veterans Health Administration and is referred for medical and/or mental health services by the Veterans Health Administration to a regional Veterans Health Administration facility in the receiving state shall be eligible for reporting instructions and transfer of supervision provided:
 - (A) the sending state provides documentation to the receiving state of the medical and/or mental health referral or acceptance; and
 - (B) the transfer of supervision will be accepted if the offender is approved for care at the receiving state Veterans Health Administration facility.
- (b) The receiving state shall issue reporting instructions no later than 2 business days following receipt of such a request from the sending state.
- (c) If the receiving state rejects the transfer request for an offender who has been granted reporting instructions and has arrived in the receiving state, the receiving state shall initiate the offender's return to the sending state under the requirements of Rule 4.111.
- (d) If the sending state fails to send a completed transfer request by the 15th business day for an offender who has been granted reporting instructions and has arrived in the receiving state, the receiving state may initial the offender's return to the sending state under the requirements of Rule 4.111.

Justification:

This rule was passed to assist veterans, with obtaining the necessary treatment/services, as to assistance with completing the terms of supervision. This amendment will streamline the referral and acceptance process for VA treatment and decrease any delay with an offender obtaining the necessary treatment and/or services. The amendment cuts down on duplicating efforts, while still providing supporting documentation of acceptance, for services. The majority of acceptances are based on a referral from another state's VA Hospital. It can be somewhat difficult gathering information from any VA Hospital, in addition to gathering possible duplicated information. The majority of the VA hospitals will only hold a bed for a short period of time. Any delay may result in an offender losing that bed space. The acceptance letter covers the length and type of treatment and the sending state may add information addressing the sending state's VA hospital referral.

2018_31011WEST

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

None

ICOTS impact:

None. Documentation is added as a general attachment.

Scope and Metric

In 2018, 141 compact transfers were submitted under reason 'Transfer of Military Veteran for medical or mental health services' of which 127 were accepted by the states.

Region/Committee action:

West Region June 2018: Commissioner M. McGrath (CO) moved to forward the proposal to Rule 3.101-1 to the Rules Committee for consideration. Commissioner C. Belden (AK) seconded. Motion passed.

Rules Committee Jan 2019: Commissioner D. Littler (AZ) moved to forward the West's proposal to Rule 3.101-1 (a)(5) to the Commission for comment and to recommend for Commission adoption. Commissioner J. Nimer (FL) seconded. Motion passed

October 9, 2019 ABM San Diego: Motion to approve revision to Rule 3.101-1 (a)(5) made by Commissioner D. Clark (SD), seconded by Commissioner P. Delahanty (ME). Motion carried 51-0.

Effective date:

April 1, 2020

Page 3 of 3

Rule 4.106 - Progress reports on offender compliance and non-compliance

- (a) A receiving state shall submit a progress report to the sending state within 30 calendar days of receiving a request.
- (b) A receiving state may initiate a progress report to document offender compliant or noncompliant behavior that does not require retaking as well as incentives, corrective actions or graduated responses imposed. The receiving state shall provide: date(s), description(s) and documentation regarding the use of incentives, corrective actions, including graduated responses or other supervision techniques to address the behavior in the receiving state, and the offender's response to such actions.
- (c) A progress report shall include—
 - 1. offender's name:
- 2. offender's current residence address;
- 3. offender's current telephone number and current electronic mail address;
- 4. name and address of offender's current employer;
- 5. supervising officer's summary of offender's conduct, progress and attitude, and compliance with conditions of supervision;
- 6. programs of treatment attempted and completed by the offender;
- 7. information about any sanctions that have been imposed on the offender since the previous progress report;
- 8. supervising officer's recommendation;
- 9. any other information requested by the sending state that is available in the receiving state.

Justification:

When Rules 4.109 and 4.106 were revised in June 2017 to include the language regarding the use of incentives, corrective actions and graduated responses, the requirement to include specific dates, descriptions and documentation was added to 4.109, but not 4.106. This proposal will mandate the same requirements for specifics and documentation in both rules when reporting compliant, non-compliant or behavior requiring retaking behaviors.

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

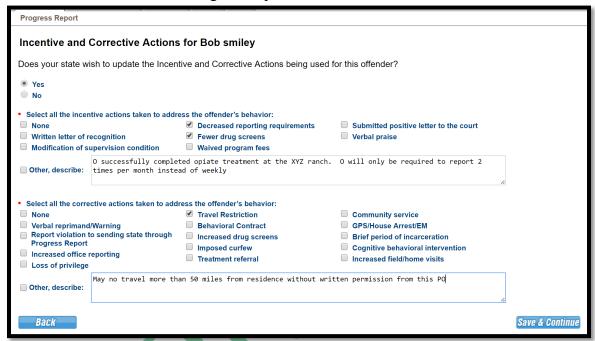
2019_4106bWEST

None.

ICOTS impact:

Yes. \$4,155

- Add History of Incentive textbox to Progress Report on Incentives and Corrective Actions
- Add attachments to Progress Report on Incentives and Corrective Actions



Scope and Metric

In 2018, 61,170 Progress Reports were transmitted by states.

Rules Committee action:

West Region Jan 2019: Commissioner D. Littler (AZ) moved to forward a proposal to Rule 4.106 to the Rules Committee for consideration. Commissioner J. Stromberg (OR) seconded. Motion passed.

Rules Committee Feb 2019: Commissioner D. Littler (AZ) moved to forward and recommend the approval of proposal to Rule 4.106 (b) submitted by the West Region. Commissioner R. Maccarone (NY) seconded. Motion passed.

October 9, 2019 ABM San Diego: Motion to adopt proposal for Rule 4.106; with revision to ICOTS as noted made by Commissioner D. Clark (SD), seconded by Designee G. Smith. Motion carried 50-1.

Effective date:

April 1, 2020



Page 3 of 3

Rule 4.111 Offenders returning to the sending state

- (a) For an offender returning to the sending state, the receiving state shall request reporting instructions, unless the offender is under active criminal investigation or is charged with a subsequent <u>criminal offense felony or violent crime</u> in the receiving state. The receiving state shall provide the sending state with the reason(s) for the offender's return. The offender shall remain in the receiving state until receipt of reporting instructions.
- (b) If the receiving state rejects the transfer request for an offender granted reporting instructions under Rules 3.101-1, 3.101-3, 3.103 or 3.106, the receiving state shall, upon submitting notice of rejection, submit a request for return reporting instructions within 7 business days.
- (c) Except as provided in subsection (d), the sending state shall grant the request and provide reporting instructions no later than 2 business days following receipt of the request for reporting instructions from the receiving state. The sending state shall direct the offender to return to the sending state within 15 business days of the reporting instructions request.
- (d) In a victim sensitive case, the sending state shall not provide reporting instructions until the victim notification provisions of Rule 3.108 (b)(1)(C) have been followed.
- (e) The receiving state retains authority to supervise the offender until the offender's directed departure date or issuance of the sending state's warrant. Upon departing, the receiving state shall notify the sending state as required in Rule 4.105 (a) and submit a case closure as required by Rule 4.112 (a)(5).
- (f) If the offender does not return to the sending state as ordered, the sending state shall issue a warrant no later than 10 business days following the offender's failure to appear in the sending state.

2018-4111a-MIDWEST

Justification:

This rule amendment would align rule 4.111(a) and Rule 5.101-1 so that the language matched regarding eligible returns. It is believed that it was an oversight that rule 4.111 was not amended when Rule 5.101-1 was adopted. The way rule 4.111(a) is currently written would suggest that an offender could not return to the sending state if charged with any new offense, not just felonies and violent crimes. This leads to confusion when requesting and responding to reporting instructions.

The following information is drafted by the Rules Committee

T3 CC 4 41	1 1 .		T• 4 4 4 1
Effect on other	rilles advisor	v aninians ar	dispute resolutions:
Lince on other	i uicos auvisoi	y opinions or	dispute i esolutions.

None.

ICOTS impact:

None.

Scope and Metric

N/A

Region/Committee Action:

Midwest Region October 2018: Motion to forward an amendment to Rule 4.111 (a) to the Rules Committee made by Commissioner S. Andrews (OH), seconded by Commissioner D. Matson (IL). Motion approved unanimously.

Rules Committee Jan 2019: Commissioner D. Littler (AZ) moved to forward the West's proposal to Rule 4.111 (a) to the Commission for comment and to recommend for Commission adoption. Commissioner C. Moore (GA) seconded. Motion passed

October 9, 2019 ABM San Diego: Motion to approve revision to Rule 4.111 made by Commissioner D. Clark (SD), seconded by Commissioner R. Cohen (NM). Motion carried 45-6.

Effective date:

April 1, 2020

Rule 5.101 Discretionary retaking by the sending state

- (a) Except as required in Rules 5.101-1, 5.102, 5.103 and 5.103-1 at its sole discretion, a sending state may retake or order the return of an offender. The sending state must notify the receiving state within 15 business days of their issuance of the directive to the offender to return. The receiving state shall request return reporting instructions under Rule 4.111. If the offender does not return to the sending state as ordered, then the sending state shall issue a warrant no later than 30 calendar days following the offender's failure to appear in the sending state.
- (b) If the offender does not return to the sending state as ordered, then the sending state shall issue a warrant no later than 10 business days following the offender's failure to appear in the sending state. Except as required in Rules 5.101-1, 5.102, 5.103 and 5.103-1 at its sole discretion, a sending state may retake an offender via warrant. The sending state must notify the receiving state within 15 business days of the issuance of their warrant. The receiving state shall assist with the apprehension of the offender and shall notify the sending state once the offender is in custody on the sending state's warrant.

Justification:

The current rule is silent on notification and tracking of offenders who are retaken by sending states at their own discretion. The result is the loss of tracking of offenders returning to sending states either on their own or via a warrant. This can pose risks to the public, to officers and to victims. The proposed revisions to this rule will close the notification and tracking loopholes that exist and that have been previously addressed by the Commission in other retaking rules, such as Rule 5.103.

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

None. This proposal will make this rule consistent with others.

ICOTS impact:

None.

Scope and Metric

2019_5101WEST

N/A

Region/Committee action:

West Region Jan 2019: Commissioner D. Littler (AZ) moved to forward proposals to Rule 5.101(a) and 5.101 (b) to the Rules Committee for consideration. Commissioner C. Gordon (MT) seconded. Motion passed.

Rules Committee Feb 2019: Commissioner D. Littler (AZ) moved to forward and recommend the approval of proposal to Rule 5.101 submitted by the West Region. Commissioner R. Maccarone (NY) seconded. Motion passed.

October 9, 2019 ABM San Diego: Motion to approve revision to Rule 5.101 made by Commissioner D. Clark (SD), seconded by Commissioner M. Pevey (WA). Motion carried 47-4.

Effective date:

April 1, 2020

Rule 5.103 Offender behavior requiring retaking

- (a) Upon a request by the receiving state and documentation that the offender's behavior requires retaking, a sending state shall issue a warrant to retake or order the return of an offender from the receiving state or a subsequent receiving state within 15 business days of the receipt of the violation report.
- (b) If the offender is ordered to return in lieu of retaking, the receiving state shall request reporting instructions per Rule 4.111 within 7 business days following the receipt of the violation report response.
- (c) The receiving state retains authority to supervise until the offender's directed departure date. If the offender does not return to the sending state as ordered, then the sending state shall issue a warrant, no later than 10 business days following the offender's failure to appear in the sending state.
- (d) If the sending state issues a warrant under subsection (c) of this rule, the receiving state shall attempt to apprehend the offender on the sending state's warrant and provide notification to the sending state. If the receiving state is unable to locate the offender to affect the apprehension, the receiving state shall follow Rule 4.109-2 (a) and (b).

Justification:

Receiving states are not attempting to arrest offenders who have warrants issued by the sending state under Rule 5.103. The warrants stay active and often times CARS are sent stating that the offender cannot be located. Rule 5.103 should give direction on what to do next when a warrant is issued and then when the offender is not located to be arrested. This will close the loophole currently in this rule.

The following information is drafted by the Rules Committee

Effect on other rules, advisory opinions or dispute resolutions:

ICOTS impact:

Training only: Receiving state should use addendums to report custody status when offenders are arrested for retaking. Violation Addendums are designed to allow the receiving state to communicate changes in location, availability and PC status.

2018_5103WEST

Scope and Metric

N/A

Region/Committee action:

West Region May 2018: Commissioner J. Stromberg (OR) moved to forward proposal to Rule 5.103 to the Rules Committee for consideration. Commissioner J. Hudspeth (UT) seconded. Motion passed.

Rules Committee Jan 2019: Commissioner D. Littler (AZ) moved to forward the West's proposal to 5.103 (d) to the Commission for comment and to recommend for Commission adoption. Commissioner C. Moore (GA) seconded. Motion passed

October 9, 2019 ABM San Diego: Motion to approve revision to Rule 5.103 made by Commissioner D. Clark (SD), seconded by Commissioner R. Macarrone (NY). Motion carried 47-4.

*Editorial change made to the proposal after the vote. The term 'arrest' was changed to 'apprehend' to be consistent with other rules. See Rule 2.109 (k)

Effective date:

April 1, 2020