HB0090 - Compact-adult offenders.

2001

11

STATE OF WYOMING

01LSO-0330

HOUSE BILL NO. <u>HB0090</u>

Compact-adult offenders.

Sponsored by: Joint Judiciary Interim Committee

A BILL

for

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1 AN ACT relating to the interstate compact for the
 2 supervision of adult offenders; adopting the interstate
 3 compact; authorizing travel across state lines;
 4 transferring supervision among the compacting states;
   distributing the costs, benefits and obligations among the
 6 compacting states; creating an interstate commission;
 7
   authorizing the promulgation of rules and regulations;
 8
   establishing a system of uniform data collection; providing
9
   for regular reporting; and providing for an effective date.
10
11 Be It Enacted by the Legislature of the State of Wyoming:
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13
          Section 1. Preamble
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15
   Whereas: The interstate compact for the supervision of
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   parolees and probationers was established in 1937, it is
   the earliest corrections "compact" established among the
Page 1
1 states and has not been amended since its adoption over
   sixty-two (62) years ago;
 3
 4 Whereas: This compact is the only vehicle for the
   controlled movement of adult parolees and probationers
   across state lines and it currently has jurisdiction over
 7
   more than a quarter of a million offenders;
8
 9 Whereas: The complexities of the compact have become more
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10 difficult to administer and many jurisdictions have

12 unregulated practices such as victim input, victim

expanded supervision expectations to include currently

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notification requirements and sex offender registration;
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14
15 Whereas: After hearings, national surveys and a detailed
   study by a task force appointed by the national institute
17
   of corrections, the overwhelming recommendation has been to
18
   amend the document to bring about an effective management
   capacity that addresses public safety concerns and offender
20
   accountability;
21
22 Whereas: Upon the adoption of this interstate compact for
23
    adult offender supervision, it is the intention of the
    legislature to repeal the previous interstate compact for
Page 2
   the supervision of parolees and probationers on the
   effective date of this compact.
 3
 4
           Section 2. W.S. 7-13-422 and 7-13-423 are created to
 5
   read:
 6
 7
           7-13-422. Short title.
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9
   This act may be cited as "The Interstate Compact for Adult
10
   Offender Supervision."
11
12
           7-13-423. Compact provisions generally.
13
14
   The interstate compact for the supervision of adult
    offenders as contained herein is hereby enacted into law
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    and entered into on behalf of this state with any and all
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    other states legally joining therein in a form
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18
   substantially as follows.
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20
                           Article I
21
                           Purpose
22
23
           (a) The compacting states to this interstate compact
   recognize that each state is responsible for the
Page 3
   supervision of adult offenders in the community who are
 2 authorized pursuant to the bylaws and rules of this compact
   to travel across state lines both to and from each
   compacting state in such a manner as to track the location
   of offenders, transfer supervision authority in an orderly
   and efficient manner, and when necessary return offenders
   to the originating jurisdictions. The compacting states
   also recognize that congress, by enacting the Crime Control
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Act, 4 U.S.C. § 112 (1965), has authorized and encouraged 10 compacts for cooperative efforts and mutual assistance in 11 the prevention of crime. It is the purpose of this compact 12 and the interstate commission created hereunder, through 13 means of joint and cooperative action among the compacting 14 states: to provide the framework for the promotion of 15 public safety and protect the rights of victims through the 16 control and regulation of the interstate movement of 17 offenders in the community; to provide for the effective 18 tracking, supervision and rehabilitation of these offenders 19 by the sending and receiving states; and to equitably 20 distribute the costs, benefits and obligations of the 21 compact among the compacting states. In addition, this 22 compact will: create an interstate commission which will 23 establish uniform procedures to manage the movement between 24 states of adults placed under community supervision and

Page 4

- 1 released to the community under the jurisdiction of courts, 2 paroling authorities, corrections or other criminal justice agencies which will promulgate rules to achieve the purpose 4 of this compact; ensure an opportunity for input and timely 5 notice to victims and to jurisdictions where defined offenders are authorized to travel or to relocate across state lines; establish a system of uniform data collection, 8 access to information on active cases by authorized 9 criminal justice officials and regular reporting of compact 10 activities to heads of state councils, state executive, 11 judicial and legislative branches and criminal justice 12 administrators; monitor compliance with rules governing 13 interstate movement of offenders and initiate interventions 14 to address and correct noncompliance; and coordinate training and education regarding regulations of interstate 15 movement of offenders for officials involved in such 16 17 activity. 18
- 19 (b) The compacting states recognize that there is no 20 "right" of any offender to live in another state and that 21 duly accredited officers of a sending state may at all 22 times enter a receiving state and there apprehend and 23 retake any offender under supervision subject to the 24 provisions of this compact and bylaws and rules promulgated

- 1 hereunder. It is the policy of the compacting states that
- 2 the activities conducted by the interstate commission
- 3 created herein are the formation of public policies and are
- 4 therefore public business.

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 6
                           Article II
 7
                           Definitions
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9
           (a) As used in this compact, unless the context
10
   clearly requires a different construction:
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12
                     "Adult" means both individuals legally
                (i)
13
   classified as adults and juveniles treated as adults by
14
   court order, statute or operation of law;
15
16
                      "By-laws" mean those by-laws established by
17
   the interstate commission for its governance or for
18
   directing or controlling the interstate commission's
19
    actions or conduct;
20
21
                      "Compact administrator" means the
                (iii)
22
   individual in each compacting state appointed pursuant to
23
   the terms of this compact responsible for the
    administration and management of the state's supervision
24
Page 6
    and transfer of offenders subject to the terms of this
   compact, the rules adopted by the interstate commission and
 3
   policies adopted by the state council under this compact;
 4
 5
                      "Compacting state" means any state which
 6
  has enacted the enabling legislation for this compact;
 7
8
                (v) "Commissioner" means the voting
 9
   representative of each compacting state appointed pursuant
10
   to Article III of this compact;
11
12
                (vi)
                      "Interstate commission" means the
13
   interstate commission for adult offender supervision
14
    established by this compact;
15
16
                      "Member" means the commissioner of a
                (vii)
17
    compacting state or designee, who shall be a person
18
    officially connected with the commissioner;
19
20
                (viii)
                        "Noncompacting state" means any state
   which has not enacted the enabling legislation for this
21
22
   compact;
23
Page 7
 1
                (ix) "Offender" means an adult placed under, or
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subject to, supervision as the result of the commission of 3 a criminal offense and released to the community under the jurisdiction of courts, paroling authorities, corrections or other criminal justice agencies;

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(x) "Person" means any individual, corporation, business enterprise or other legal entity, either public or private;

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"Rules" means acts of the interstate commission, duly promulgated pursuant to Article VIII of this compact, substantially affecting interested parties in addition to the interstate commission, which shall have the force and effect of law in the compacting states;

15 16 17

(xii) "State" means a state of the United States, the District of Columbia and any other territorial 18 possessions of the United States; and

19 20

21 "State council" means the resident (xiii) 22 members of the state council for interstate adult offender 23 supervision created by each state under Article III of this 24 compact.

Page 8

1 Article III 2 The Compact Commission

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(a) The compacting states hereby create the "interstate commission for adult offender supervision." The interstate commission shall be a body corporate and joint agency of the compacting states. The interstate commission shall have all the responsibilities, powers and duties set forth herein, including the power to sue and be sued and such additional powers as may be conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms of this 12 13 compact.

14 15

(b) The interstate commission shall consist of 16 commissioners selected and appointed by resident members of a state council for interstate adult offender supervision 18 for each state.

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17

20 (c) In addition to the commissioners who are the 21 voting representatives of each state, the interstate 22 commission shall include individuals who are not commissioners but who are members of interested 23 organizations; such noncommissioner members must include a

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member of the national organizations of governors,
   legislators, state chief justices, attorneys general and
   crime victims. All noncommissioner members of the
 3
  interstate commission shall be ex-officio (nonvoting)
   members. The interstate commission may provide in its by-
   laws for such additional, ex-officio, nonvoting members as
    it deems necessary.
 8
9
                Each compacting state represented at any meeting
10
   of the interstate commission is entitled to one (1) vote. A
11
    majority of the compacting states shall constitute a quorum
   for the transaction of business, unless a larger quorum is
12
   required by the by-laws of the interstate commission. The
13
   interstate commission shall meet at least once each
14
15
   calendar year. The chairperson may call additional meetings
16
    and, upon the request of twenty-seven (27) or more
17
   compacting states, shall call additional meetings. Public
18
   notice shall be given of all meetings and meetings shall be
19
    open to the public.
20
                The interstate commission shall establish an
21
    executive committee which shall include commission
22
    officers, members and others as shall be determined by the
23
   by-laws. The executive committee shall have the power to
Page 10
   act on behalf of the interstate commission during periods
 2 when the interstate commission is not in session, with the
 3 exception of rulemaking and amendment to the compact. The
   executive committee oversees the day-to-day activities
   managed by the executive director and interstate commission
   staff; administers enforcement and compliance with the
 7
   provisions of the compact, its by-laws and as directed by
 8
   the interstate commission and performs other duties as
9
   directed by the interstate commission or set forth in the
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11 12

10 by-laws.

Article IV The State Council

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15 Each member state shall create a state council for interstate adult offender supervision which shall be 16 17 responsible for the appointment of the commissioner who 18 shall serve on the interstate commission from that state. 19 Each state council shall appoint as its commissioner the

20 compact administrator from that state to serve on the

21 interstate commission in such capacity under or pursuant to

applicable law of the member state. While each member state 22

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23
   may determine the membership of its own state council, its
24 membership must include at least one (1) representative
Page 11
   from the legislative, judicial and executive branches of
   government, victims groups and compact administrators. Each
   compacting state retains the right to determine the
    qualifications of the compact administrator who shall be
 5
   appointed by the state council or by the governor in
   consultation with the legislature and the judiciary. In
 7
    addition to appointment of its commissioner to the national
   interstate commission, each state council shall exercise
   oversight and advocacy concerning its participation in
 9
   interstate commission activities and other duties as may be
10
11
   determined by each member state, including but not limited
12
   to, development of policy concerning operations and
13
   procedures of the compact within that state.
14
15
                           Article V
16
           Powers and Duties of the Interstate Commission
17
18
           (a) The interstate commission shall have the
19
   following powers:
20
21
                (i) To adopt a seal and suitable by-laws
22
   governing the management and operation of the interstate
23
   commission;
24
Page 12
1
                (ii) To promulgate rules which shall have the
 2
   force and effect of statutory law and shall be binding in
   the compacting states to the extent and in the manner
   provided in this compact;
 5
 6
                (iii) To oversee, supervise and coordinate the
 7
   interstate movement of offenders subject to the terms of
 8
   this compact and any by-laws adopted and rules promulgated
9
   by the compact commission;
10
11
                      To enforce compliance with compact
12
   provisions, interstate commission rules and by-laws, using
13
   all necessary and proper means, including but not limited
14
    to, the use of judicial process;
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16
                (v) To establish and maintain offices;
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(vi) To purchase and maintain insurance and

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19
   bonds;
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                (vii) To borrow, accept or contract for services
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22
   of personnel, including but not limited to, members and
23
   their staffs;
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Page 13
                (viii) To establish and appoint committees and
1
 2 hire staff which it deems necessary for the carrying out of
   its functions including, but not limited to, an executive
   committee as required by Article III which shall have the
   power to act on behalf of the interstate commission in
 6
   carrying out its powers and duties hereunder;
 7
8
                      To elect or appoint such officers,
9
   attorneys, employees, agents or consultants and to fix
   their compensation, define their duties and determine their
10
    qualifications; and to establish the interstate
11
12
   commission's personnel policies and programs relating to,
13
   among other things, conflicts of interest, rates of
14
    compensation and qualifications of personnel;
15
16
                     To accept any and all donations and grants
   of money, equipment, supplies, materials and services and
17
   to receive, utilize and dispose of same;
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19
20
                (xi) To lease, purchase, accept contributions or
21
   donations of, or otherwise to own, hold, improve or use any
22
    property, real, personal or mixed;
23
Page 14
1
                (xii) To sell, convey, mortgage, pledge, lease,
   exchange, abandon or otherwise dispose of any property,
 2
 3
   real, personal or mixed;
 4
 5
                (xiii) To establish a budget and make
   expenditures and levy dues as provided in Article X of this
 6
 7
    compact;
8
9
                (xiv) To sue and be sued;
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11
                (xv) To provide for dispute resolution among
12
   compacting states;
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14
                (xvi) To perform such functions as may be
   necessary or appropriate to achieve the purposes of this
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16
   compact;
17
                (xvii) To report annually to the legislatures,
18
19 governors, judiciary and state councils of the compacting
   states concerning the activities of the interstate
20
21
   commission during the preceding year. Such reports shall
   also include any recommendations that may have been adopted
23
   by the interstate commission;
24
Page 15
                        To coordinate education, training and
 1
                (xviii)
   public awareness regarding the interstate movement of
 3
    offenders for officials involved in such activity; and
 4
 5
                (xix) To establish uniform standards for the
 6
   reporting, collecting and exchanging of data.
 7
8
                           Article VI
9
    Organization and Operation of the Interstate Commission
10
11
           (a) Section A. By-laws. The interstate commission
12
   shall, by a majority of the members, within twelve (12)
13
   months of the first interstate commission meeting, adopt
   by-laws to govern its conduct as may be necessary or
14
   appropriate to carry out the purposes of the compact,
15
16 including, but not limited to: establishing the fiscal
17 year of the interstate commission; establishing an
18 executive committee, such other committees as may be
19 necessary and providing reasonable standards and
20
   procedures:
21
22
                (i) For the establishment of committees;
23
Page 16
 1
                (ii) Governing any general or specific
   delegation of any authority or function of the interstate
 3
    commission;
 4
 5
                (iii) Providing reasonable procedures for
 6 calling and conducting meetings of the interstate
 7
   commission and ensuring reasonable notice of each such
    meeting; establishing the titles and responsibilities of
 9
   the officers of the interstate commission; providing
10 reasonable standards and procedures for the establishment
11
   of the personnel policies and programs of the interstate
    commission. Notwithstanding any civil service or other
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    similar laws of any compacting state, the by-laws shall
   exclusively govern the personnel policies and programs of
14
15
   the interstate commission;
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17
                (iv) Providing a mechanism for winding up the
18 operations of the interstate commission and the equitable
19 return of any surplus funds that may exist upon the
20 termination of the compact after the payment and reserving
21
    of all of its debts and obligations;
22
23
                (v) Providing transition rules for "start up"
24
   administration of the compact; and
Page 17
1
 2
                (vi) Establishing standards and procedures for
 3
   compliance and technical assistance in carrying out the
 4
    compact.
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(b) Section B. Officers and staff:

7 8 (i) The interstate commission shall, by a 9 majority of the members, elect from among its members a 10 chairperson and a vice chairperson, each of whom shall have such authorities and duties as may be specified in the by-11 laws. The chairperson or, in his or her absence or 12 disability, the vice chairperson, shall preside at all 13 14 meetings of the interstate commission. The officers so 15 elected shall serve without compensation or remuneration from the interstate commission; provided that, subject to 16 the availability of budgeted funds, the officers shall be 17 18 reimbursed for any actual and necessary costs and expenses 19 incurred by them in the performance of their duties and 20 responsibilities as officers of the interstate commission;

22 (ii) The interstate commission shall, through 23 its executive committee, appoint or retain an executive 24 director for such period, upon such terms and conditions

Page 18

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and for such compensation as the interstate commission may deem appropriate. The executive director shall serve as secretary to the interstate commission, and hire and supervise such other staff as may be authorized by the interstate commission, but shall not be a member.

(c) Section C. Corporate records of the interstate commission. The interstate commission shall maintain its
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9 corporate books and records in accordance with the by-laws. 10 (d) Section D. Qualified immunity, defense and 11 12 indemnification: 13 (i) The members, officers, executive director 14 15 and employees of the interstate commission shall be immune 16 from suit and liability, either personally or in their 17 official capacity, for any claim for damage to or loss of 18 property or personal injury or other civil liability caused 19 or arising out of any actual or alleged act, error or 20 omission that occurred within the scope of interstate 21 commission employment, duties or responsibilities; provided, that nothing in this paragraph shall be construed 23 to protect any such person from suit and liability for any 24 damage, loss, injury or liability caused by the intentional

Page 19

interstate commission shall defend the commissioner of a compacting state, or his representatives or employees or the interstate commission's representatives or employees, in any civil action seeking to impose liability, arising out of any actual or alleged act, error or omission that 7 occurred within the scope of interstate commission 8 employment, duties or responsibilities or that the 9 defendant had a reasonable basis for believing occurred 10 within the scope of interstate commission employment, duties or responsibilities; provided, that the actual or 11 12 alleged act, error or omission did not result from 13 intentional wrongdoing on the part of such person; 14 15 (ii) The interstate commission shall indemnify and hold the commissioner of a compacting state, the 16 17 appointed designee or employees or the interstate 18 commission's representatives or employees, harmless in the 19 amount of any settlement or judgment obtained against such 20 persons arising out of any actual or alleged act, error or 21 omission that occurred within the scope of interstate

commission employment, duties or responsibilities, or that

such persons had a reasonable basis for believing occurred

or willful and wanton misconduct of any such person. The

Page 20

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23

duties or responsibilities, provided, that the actual or alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the part of such person.

within the scope of interstate commission employment,

5 6 Article VII 7 Activities of the Interstate Commission 8 9 (a) The interstate commission shall meet and take 10 such actions as are consistent with the provisions of this 11 compact. 12 13 (b) Except as otherwise provided in this compact and 14 unless a greater percentage is required by the by-laws, in order to constitute an act of the interstate commission, 15 16 such act shall have been taken at a meeting of the

18 19 20

24

17

(c) Each member of the interstate commission shall 21 have the right and power to cast a vote to which that 22 compacting state is entitled and to participate in the 23 business and affairs of the interstate commission. A member shall vote in person on behalf of the state and shall not

interstate commission and shall have received an

affirmative vote of a majority of the members present.

Page 21

delegate a vote to another member state. However, a state council shall appoint another authorized representative, in the absence of the commissioner from that state, to cast a vote on behalf of the member state at a specified meeting. The by-laws may provide for members' participation in meetings by telephone or other means of telecommunication 7 or electronic communication. Any voting conducted by telephone or other means of telecommunication or electronic 8 9 communication shall be subject to the same quorum 10 requirements of meetings where members are present in 11 person.

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(d) The interstate commission shall meet at least once during each calendar year. The chairperson of the interstate commission may call additional meetings at any time and, upon the request of a majority of the members, shall call additional meetings.

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19 The interstate commission's by-laws shall 20 establish conditions and procedures under which the interstate commission shall make its information and 21 22 official records available to the public for inspection or 23 copying. The interstate commission may exempt from disclosure any information or official records to the

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extent they would adversely affect personal privacy rights
 2 or proprietary interests. In promulgating such rules, the
   interstate commission may make available to law enforcement
 4 agencies records and information otherwise exempt from
 5 disclosure, and may enter into agreements with law
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   enforcement agencies to receive or exchange information or
   records subject to nondisclosure and confidentiality
8 provisions.
9
10
           (f) Public notice shall be given of all meetings and
    all meetings shall be open to the public, except as set
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12
   forth in the rules or as otherwise provided in the compact.
13
   The interstate commission shall promulgate rules consistent
14
   with the principles contained in the "Government in
15
   Sunshine Act", 5 U.S.C. § 552(b), as may be amended. The
   interstate commission and any of its committees may close a
16
   meeting to the public where it determines by two-thirds
17
   (2/3) vote that an open meeting would be likely to:
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19
20
                (i) Relate solely to the interstate commission's
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   internal personnel practices and procedures;
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23
                (ii) Disclose matters specifically exempted from
24 disclosure by statute;
Page 23
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                (iii) Disclose trade secrets or commercial or
 2
 3
   financial information which is privileged or confidential;
 4
 5
                (iv)
                     Involve accusing any person of a crime or
 6
   formally censuring any person;
7
8
                (v) Disclose information of a personal nature
9 where disclosure would constitute a clearly unwarranted
10
   invasion of personal privacy;
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                (vi) Disclose investigatory records compiled for
13
   law enforcement purposes;
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15
                (vii) Disclose information contained in or
16 related to examination, operating or condition reports
17 prepared by, or on behalf of or for the use of, the
18
   interstate commission with respect to a regulated entity
19
   for the purpose of regulation or supervision of such
20
   entity;
21
22
                (viii) Disclose information, the premature
23 disclosure of which would significantly endanger the life
24
   of a person or the stability of a regulated entity; or
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Page 24

1 2 (ix) Specifically relate to the interstate commission's issuance of a subpoena or its participation in 4 a civil action or proceeding. 5 6 (g) For every meeting closed pursuant to this 7 provision, the interstate commission's chief legal officer 8 shall publicly certify that, in his opinion, the meeting 9 may be closed to the public and shall reference each 10 relevant exemptive provision. The interstate commission shall keep minutes which shall fully and clearly describe 11 all matters discussed in any meeting and shall provide a 12 full and accurate summary of any actions taken and the 13 14 reasons therefore, including a description of each of the 15 views expressed on any item and the record of any roll call 16 vote (reflected in the vote of each member on the 17 question). All documents considered in connection with any action shall be identified in such minutes. 18 19 (h) The interstate commission shall collect 20 21 standardized data concerning the interstate movement of offenders as directed through its by-laws and rules which 22 shall specify the data to be collected, the means of 23 collection and data exchange and reporting requirements.

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 2
                           Article VIII
 3
          Rulemaking Functions of the Interstate Commission
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 5
           (a) The interstate commission shall promulgate rules
 6
    in order to effectively and efficiently achieve the
 7
    purposes of the compact including transition rules
8
   governing administration of the compact during the period
9
    in which it is being considered and enacted by the states;
10
11
           (b) Rulemaking shall occur pursuant to the criteria
   set forth in this article and the by-laws and rules adopted
12
   pursuant thereto. Such rulemaking shall substantially
14
   conform to the principles of the federal Administrative
   Procedure Act, 5 U.S.C.S. § 551 et seq., and the Federal
15
16
   Advisory Committee Act, 5 U.S.C.S. app. 2, § 1 et seq., as
17
    may be amended (hereinafter "APA"). All rules and
18
    amendments shall become binding as of the date specified in
19
    each rule or amendment.
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(c) If a majority of the legislatures of the

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compacting states rejects a rule, by enactment of a statute
   or resolution in the same manner used to adopt the compact,
Page 26
   then such rule shall have no further force and effect in
   any compacting state.
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 3
 4
           (d) When promulgating a rule, the interstate
 5 commission shall:
 6
7
                (i) Publish the proposed rule stating with
   particularity the text of the rule which is proposed and
9
   the reason for the proposed rule:
10
11
                     (A) Allow persons to submit written data,
12
   facts, opinions and arguments, which information shall be
13
   publicly available;
14
                     (B) Provide an opportunity for an informal
15
16
   hearing; and
17
18
                     (C) Promulgate a final rule and its
19
   effective date, if appropriate, based on the rulemaking
20 record.
21
22
           (e) Not later than sixty (60) days after a rule is
23
   promulgated, any interested person may file a petition in
   the United States district court for the District of
Page 27
1 Columbia or in the federal district court where the
   interstate commission's principal office is located for
   judicial review of such rule. If the court finds that the
   interstate commission's action is not supported by
   substantial evidence, (as defined in the APA), in the
   rulemaking record, the court shall hold the rule unlawful
 7
    and set it aside.
8
9
               Subjects to be addressed within twelve (12)
   months after the first meeting must at a minimum include:
10
11
12
                (i) Notice to victims and opportunity to be
13 heard;
14
15
                (ii)
                      Offender registration and compliance;
16
17
                (iii) Violations/returns;
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19
                (iv)
                      Transfer procedures and forms;
20
                (v) Eligibility for transfer;
21
22
23
                (vi) Collection of restitution and fees from
24
   offenders;
Page 28
1
 2
                (vii) Data collection and reporting;
 3
 4
                (viii) The level of supervision to be provided
 5
   by the receiving state;
 6
 7
                (ix) Transition rules governing the operation of
 8
   the compact and the interstate commission during all or
 9
   part of the period between the effective date of the
   compact and the date on which the last eligible state
10
11
    adopts the compact; and
12
13
                (x) Mediation, arbitration and dispute
14
  resolution.
15
16
           (g) The existing rules governing the operation of the
    previous compact superceded by this act shall be null and
17
   void twelve (12) months after the first meeting of the
   interstate commission created hereunder.
19
20
21
           (h) Upon determination by the interstate commission
22
   that an emergency exists, it may promulgate an emergency
    rule which shall become effective immediately upon
23
    adoption, provided that the usual rulemaking procedures
Page 29
 1 provided hereunder shall be retroactively applied to said
   rule as soon as reasonably possible, in no event later than
   ninety (90) days after the effective date of the rule.
 4
 5
                           Article IX
 6
   Oversight, Enforcement and Dispute Resolution by the
 7
                     Interstate Commission
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 9
           (a) Section A. Oversight:
10
                (i) The interstate commission shall oversee the
11
12
   interstate movement of adult offenders in the compacting
13
    states and shall monitor such activities being administered
    in noncompacting states which may significantly affect
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15
   compacting states;
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17
                     The courts and executive agencies in each
                (ii)
18 compacting state shall enforce this compact and shall take
19
   all actions necessary and appropriate to effectuate the
20
   compact's purposes and intent. In any judicial or
   administrative proceeding in a compacting state pertaining
22
   to the subject matter of this compact which may affect the
   powers, responsibilities or actions of the interstate
23
   commission, the interstate commission shall be entitled to
Page 30
   receive all service of process in any such proceeding and
   shall have standing to intervene in the proceeding for all
 3
   purposes.
 4
 5
              Section B. Dispute resolution:
           (b)
 6
 7
                (i) The compacting states shall report to the
 8
   interstate commission on issues or activities of concern to
9
   them and cooperate with and support the interstate
10
   commission in the discharge of its duties and
   responsibilities;
11
12
13
                (ii) The interstate commission shall attempt to
14
   resolve any disputes or other issues which are subject to
   the compact and which may arise among compacting states and
15
16
   noncompacting states;
17
18
                (iii) The interstate commission shall enact a
19 by-law or promulgate a rule providing for both mediation
20
   and binding dispute resolution for disputes among the
21
   compacting states.
22
23
           (c) Section C. Enforcement.
24
Page 31
 1 The interstate commission, in the reasonable exercise of
   its discretion, shall enforce the provisions of this
   compact using any or all means set forth in Article XII,
 4
   section B, of this compact.
 5
 6
                           Article X
 7
                           Finance
 8
9
           (a) The interstate commission shall pay or provide
   for the payment of the reasonable expenses of its
```

establishment, organization and ongoing activities.

(b) The interstate commission shall levy on and collect an annual assessment from each compacting state to cover the cost of the internal operations and activities of the interstate commission and its staff which must be in a total amount sufficient to cover the interstate

18 commission's annual budget as approved each year. The 19 aggregate annual assessment amount shall be allocated based

20 upon a formula to be determined by the interstate

21 commission, taking into consideration the population of the

22 state and the volume of interstate movement of offenders in

23 each compacting state and shall promulgate a rule binding

24 upon all compacting states which governs said assessment.

Page 32

(c) The interstate commission shall not incur any obligations of any kind prior to securing the funds adequate to meet the same; nor shall the interstate commission pledge the credit of any of the compacting states, except by and with the authority of the compacting state.

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(d) The interstate commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the interstate commission shall be subject to the audit and accounting procedures established under its by-laws. However, all receipts and disbursements of funds handled by the interstate commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the interstate commission.

17 18 19

Article XI Compacting States, Effective Date and Amendment

20 21

22 (a) Any state, as defined in article II of this 23 compact, is eligible to become a compacting state. The 24 compact shall become effective and binding upon legislative

- enactment of the compact into law by no less than thirtyfive (35) of the states. The initial effective date shall
 be the later of July 1, 2001, or upon enactment into law by
 the thirty-fifth jurisdiction. Thereafter it shall become
 effective and binding, as to any other compacting state,
- 6 upon enactment of the compact into law by that state. The

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governors of nonmember states or their designees will be
8 invited to participate in interstate commission activities
9 on a nonvoting basis prior to adoption of the compact by
   all states and territories of the United States.
11
12
           (b) Amendments to the compact may be proposed by the
13 interstate commission for enactment by the compacting
14
   states. No amendment shall become effective and binding
15 upon the interstate commission and the compacting states
16 unless and until it is enacted into law by unanimous
17
   consent of the compacting states.
18
19
                           Article XII
20 Withdrawal, Default, Termination and Judicial Enforcement
21
22
           (a) Section A. Withdrawal:
23
Page 34
1
                (i) Once effective, the compact shall continue
   in force and remain binding upon each and every compacting
   state; provided, that a compacting state may withdraw from
 4 the compact ("withdrawing state") by enacting a statute
   specifically repealing the statute which enacted the
 6
   compact into law;
 7
8
                (ii) The effective date of withdrawal is the
9
   effective date of the repeal;
10
11
                (iii) The withdrawing state shall immediately
12 notify the chairperson of the interstate commission in
13 writing upon the introduction of legislation repealing this
14 compact in the withdrawing state. The interstate commission
15
   shall notify the other compacting states of the withdrawing
16 state's intent to withdraw within sixty (60) days of its
17
   receipt thereof;
18
19
                (iv) The withdrawing state is responsible for
20
   all assessments, obligations and liabilities incurred
   through the effective date of withdrawal, including any
22
   obligations, the performance of which extend beyond the
23
   effective date of withdrawal;
24
Page 35
                (v) Reinstatement following withdrawal of any
 1
 2 compacting state shall occur upon the withdrawing state
   reenacting the compact or upon such later date as
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determined by the interstate commission.
 5
 6
           (b) Section B. Default:
7
8
                (i) If the interstate commission determines that
9
    any compacting state has at any time defaulted ("defaulting
10
   state") in the performance of any of its obligations or
    responsibilities under this compact, the by-laws or any
11
12
   duly promulgated rules, the interstate commission may
13
    impose any or all of the following penalties:
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15
                          Fines, fees and costs in such amounts
16
   as are deemed to be reasonable as fixed by the interstate
17
    commission;
18
19
                     (B) Remedial training and technical
20
   assistance as directed by the interstate commission;
21
   suspension and termination of membership in the compact.
22
   Suspension shall be imposed only after all other reasonable
23
   means of securing compliance under the by-laws and rules
   have been exhausted. Immediate notice of suspension shall
Page 36
   be given by the interstate commission to the governor, the
   chief justice or chief judicial officer of the state, the
 3
   majority and minority leaders of the defaulting state's
 4
   legislature and the state council.
 5
 6
                      The grounds for default include, but are
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7 not limited to, failure of a compacting state to perform such obligations or responsibilities imposed upon it by 8 9 this compact, interstate commission by-laws or duly 10 promulgated rules. The interstate commission shall 11 immediately notify the defaulting state in writing of the 12 penalty imposed by the interstate commission on the 13 defaulting state pending a cure of the default. The 14 interstate commission shall stipulate the conditions and 15 the time period within which the defaulting state must cure 16 its default. If the defaulting state fails to cure the 17 default within the time period specified by the interstate 18 commission, in addition to any other penalties imposed 19 herein, the defaulting state may be terminated from the 20 compact upon an affirmative vote of a majority of the compacting states and all rights, privileges and benefits 21

conferred by this compact shall be terminated from the

effective date of suspension. Within sixty (60) days of the effective date of termination of a defaulting state, the

Page 37

22

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interstate commission shall notify the governor, the chief
   justice or chief judicial officer, the majority and
   minority leaders of the defaulting state's legislature and
   the state council of such termination;
 5
 6
                (iii) The defaulting state is responsible for
 7
   all assessments, obligations and liabilities incurred
 8
   through the effective date of termination including any
 9
   obligations, the performance of which extends beyond the
10
    effective date of termination;
11
12
                (iv) The interstate commission shall not bear
13
   any costs relating to the defaulting state unless otherwise
14
   mutually agreed upon between the interstate commission and
   the defaulting state. Reinstatement following termination
15
   of any compacting state requires both a reenactment of the
16
17
   compact by the defaulting state and the approval of the
18
    interstate commission pursuant to the rules.
19
20
           (c) Section C. Judicial enforcement. The interstate
21
    commission may, by majority vote of the members, initiate
   legal action in the United States district court for the
22
23 District of Columbia or, at the discretion of the
   interstate commission, in the federal district where the
Page 38
   interstate commission has its offices to enforce compliance
   with the provisions of the compact, its duly promulgated
   rules and by-laws, against any compacting state in default.
   In the event judicial enforcement is necessary, the
 5 prevailing party shall be awarded all costs of such
 6
   litigation including reasonable attorneys fees.
 7
 8
           (d) Section D. Dissolution of compact:
9
10
                (i) The compact dissolves effective upon the
11
   date of the withdrawal or default of the compacting state
12
   which reduces membership in the compact to one (1)
13
    compacting state;
14
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18

(ii) Upon the dissolution of this compact, the compact becomes null and void and shall be of no further force or effect, the business and affairs of the interstate commission shall be wound up and any surplus funds shall be distributed in accordance with the by-laws.

19 20 21

Article XIII Severability and Construction

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(a) The provisions of this compact shall be
 2
    severable, and if any phrase, clause, sentence or provision
    is deemed unenforceable, the remaining provisions of the
 4
    compact shall be enforceable.
 5
 6
           (b) The provisions of this compact shall be liberally
 7
    constructed to effectuate its purposes.
 8
9
                          Article XIV
10
           Binding Effect of Compact and Other Laws
11
12
           (a) Section A. Other laws:
13
14
                (i) Nothing herein prevents the enforcement of
15
    any other law of a compacting state that is not
16
    inconsistent with this compact;
17
18
                (ii) All compacting states' laws conflicting
19
   with this compact are superseded to the extent of the
20
   conflict.
21
22
           (b) Section B. Binding effect of the compact:
2.3
Page 40
                (i) All lawful actions of the interstate
   commission, including all rules and by-laws promulgated by
 3
   the interstate commission, are binding upon the compacting
 4
    states;
 5
 6
                (ii) All agreements between the interstate
 7
    commission and the compacting states are binding in
8
    accordance with their terms;
9
10
                (iii) Upon the request of a party to a conflict
   over meaning or interpretation of interstate commission
11
12
    actions and upon a majority vote of the compacting states,
   the interstate commission may issue advisory opinions
13
    regarding such meaning or interpretation;
14
15
16
                (iv) In the event any provision of this compact
   exceeds the constitutional limits imposed on the
17
18
   legislature of any compacting state, the obligations,
   duties, powers or jurisdiction sought to be conferred by
19
20
   such provision upon the interstate commission shall be
21
    ineffective and the obligations, duties, powers or
22
    jurisdiction shall remain in the compacting state and shall
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be exercised by the agency thereof to which such
obligations, duties, powers or jurisdiction are delegated

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by law in effect at the time this compact becomes
effective.

Section 3. The act will be effective the later of
July 1, 2001 or upon enactment of the Interstate Compact
for Adult Offender Supervision into law by the thirty-fifth
jurisdiction.

(END)
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