



*The Commonwealth of Massachusetts*  
*Executive Office of Public Safety and Security*

**PAROLE BOARD**

*12 Mercer Road*  
*Natick, Massachusetts 01760*



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*Governor*

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*Lieutenant Governor*

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**Angelo Gomez, Jr.**  
*Chair*

**Lian Hogan**  
*Executive Director*

**INTERSTATE COMMISSION ON ADULT OFFENDER SUPERVISION**

**MASSACHUSETTS STATE COUNCIL**

**NOVEMBER 12, 2025, MEETING MINUTES**

**Date:** Wednesday, November 12, 2025 @ 2:30 PM

**Location:** Massachusetts Parole Board Central Office  
12 Mercer Road  
Natick, MA 01760

1. Meeting Called to Order by Deputy Compact Administrator (DCA) Kaitlyn O'Leary
2. Welcome and Recognition of New Commissioner, Angelo Gomez, Jr.
3. Roll Call of State Council Members by DCA O'Leary. Three of five members were present, and a quorum was established.
  - a. Commissioner – Massachusetts Parole Board Chair Angelo Gomez, Jr.: **Present**
  - b. Executive Representative – Department of Correction Commissioner Shawn Jenkins: **Present**
  - c. Judicial Representative – DCA/ Deputy Commissioner of Massachusetts Department of Probation Michael Coelho: **Present**
  - d. Legislative Representative – 5<sup>th</sup> Barnstable District Representative Steven G. Xiarhos: **Not Present**
  - e. Victim's Representative – Massachusetts Office of Victim Assistance Executive Director Liam Lowney: **Not Present**
4. Introduction of those Present:
  - a. Angelo Gomez, Jr. – State Council Commissioner and Chair, Massachusetts Parole Board

- b. Michael Coelho – DCA/Probation and Deputy Commissioner, Massachusetts Department of Probation
  - c. Shawn Jenkins – Commissioner, Massachusetts Department of Correction
  - d. Kaitlyn O’Leary – DCA/Parole and Lead Legal Counsel, Massachusetts Parole Board
  - e. Meghan Winston – Chief of Transitional Services, Massachusetts Parole Board
  - f. Jonathan Spinali – Deputy Chief of Transitional Services, Massachusetts Parole Board
  - g. Mark Fournier – Deputy Chief of Field Services, Massachusetts Parole Board
  - h. Jeffrey Stone – Program Coordinator, Interstate Compact Unit/Field Services, Massachusetts Parole Board
  - i. Katherine Moran – Director, Victim Service Unit, Massachusetts Parole Board
  - j. Andrew Doherty – Deputy General Counsel, Massachusetts Parole Board
5. Review of November 20, 2024, State Council Meeting Minutes
- a. No corrections made
  - b. Motion to approve by DCA/Probation Deputy Commissioner Coelho
  - c. Second by DOC Commissioner Jenkins
  - d. Motion passes by unanimous vote
6. Topics for Discussion
- a. 2025 ICAOS Annual Business Meeting (ABM)
    - i. DCA O’Leary presented an overview of the ICAOS Annual Business Meeting, held September 29 – October 1, 2025, in San Juan, Puerto Rico. The meeting presented an opportunity to collaborate with other Commissioners and DCAs to conference about and debate upcoming rule proposals and participate in breakout sessions before voting on the proposed rule amendments on the final day of the conference.
      - 1. A brief discussion was held regarding whether there had been any feedback at the ABM about how the National Compact model that the MA legislature had previously adopted left out the ability for Massachusetts Probation to execute an interstate detainer allowing someone to be held in custody pending resolution of a matter, such that Massachusetts must request a warrant to be issued by the sending state. DCA O’Leary reported no awareness of such discussion or feedback at the ABM.
    - ii. The Council recognized Donna Reed from the Massachusetts Department of Probation for being honored with the “Spirit of the Compact” award, which recognizes outstanding efforts of compact staff who go above and beyond, demonstrating collaboration, leadership, and innovative thinking.
    - iii. The 2026 Annual Business Meeting will take place in Minneapolis, MN – Sept. 21-23, 2026.

- b. DCA O’Leary provided a PowerPoint presentation reviewing the twenty 2025 rule changes that were voted on, nineteen of which were approved, at the ABM. The presentation included the ICAOS Rule Committee’s identified issues with existing rules and how the amendments are intended to remedy those issues.
    - i. There was a discussion about Rule 4.106, which did not pass, but would have reinstated the requirement for annual progress reports sent out by the receiving state and certain documentation in support thereof. DCA O’Leary reported some of the concerns detailed by other compact states at the conference, not necessarily relevant to Massachusetts based on our current progress report practices. There was discussion about how the proposal for inclusion of additional documentation would have been of help to our Interstate team.
    - ii. The amendments will go into effect April 1, 2026, and there will be training made available through ICAOS. State Council members and attendees expressed interest in receiving these training materials to best implement the newly approved rule amendments.
    - iii. DCA O’Leary has joined the ICAOS Rules Committee, with an anticipated first meeting in December 2025.
7. Current Numbers of Interstate Compact Clients
- a. Massachusetts Parole:
    - i. Field Services Deputy Chief Fournier presented current numbers of Interstate Compact clients from Massachusetts Parole. As of November 12, 2025, Massachusetts Parole supervises a total of 435 Interstate Compact clients: 138 of these compact clients are supervised out of state, 169 of these compact clients are supervised in Massachusetts, 117 of these clients are supervised as Interstate Compact Unit Deported, and 21 of these compact clients are supervised by the Warrant Apprehension Unit out of state.
  - b. Massachusetts Probation
    - i. DCA/Deputy Commissioner of Massachusetts Probation presented current numbers of Interstate Compact clients from Massachusetts Probation. At the end of October 2025, MA Probation is supervising 1,107 unique individuals representing 1,121 cases on behalf of other states. For October 2025, other states are supervising 1,005 unique individuals from Massachusetts probation, representing 1,029 cases.
8. Open Session for Topics Not Reasonably Anticipated
- a. A brief discussion was held concerning Compliance Credits (earned by individuals on parole supervision for satisfactory conduct and having the effect of reducing

length of supervision) and their relationship to interstate supervision. Discussion included that Massachusetts may have benefited from the passing of the amendment to Rule 4.106, which would have allowed for annual progress reports and supportive documentation. DCA O'Leary has sought guidance from colleagues at the ABM and ICAOS National staff, and has proposed this as an agenda item at the next ICAOS East Region Meeting in December 2025.

- b. A brief further discussion was held about the limitations on the Probation Department's ability to require that judges detain individuals consistent with requests by compact states – we can make the request and impress the import upon the judges but are otherwise limited in our recourse.
- c. A brief discussion was held about Parole Board Interstate Unit staff caseloads and to recognize their great work. Discussion included increased efforts to provide more support and to increase transparency and improve communication. Bi-weekly Interstate Unit meetings are now being held to ensure that issues are elevated and addressed efficiently and effectively.

#### 9. Schedule Next Meeting

- a. The next State Council meeting will be held on Wednesday, November 18, 2026, at 2:30 P.M.

#### 10. Meeting Adjourned

- a. Motion to adjourn by DOC Commissioner Jenkins
- b. Motion approved by unanimous vote